

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 NEA-10 ADP-00 CIAE-00 DODE-00 PM-07

H-03 INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01

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TO SECSTATE WASHDC 9205

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

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C O N F I D E N T I A L USUN 3023

E.O. 11652: GDS

TAGS: MARR, CY, UN

SUBJ: UNFICYP REDUCTION

REF: STATE 169327, NICOSIA 1850

SUMMARY: AMB. SCHAUFLE STRESSED TO USYG GUYER CONTINUING US INTEREST IN UNFICYP REDUCTION, LEAVING PAPER CONTAINING US VIEWS ON MODALITIES AND TIMING. GUYER DESCRIBED UN PLAN FOR TWO-STAGE REDUCTION WHICH WOULD CULMINATE IN TOTAL CUT OF 718, OR ABOUT 24PERCENT, BY NEXT SPRING.

1. AS INSTRUCTED, AMB. SCHAUFLE AND MISOFF LORENZ CALLED AUG. 28 ON USYG GUYER AND LIU OF SECRETARIAT TO DISCUSS OPTIONS FOR REDUCING UNFICYP AND TO RE-EMPHASIZE CONTINUED STRONG US INTEREST IN SUBJECT. PAPER WAS LEFT ALONG LINES SUGGESTED IN STATE REFTTEL (COPY SENT DEPT. AND NICOSIA). SCHAUFLE EXPLAINED THAT PAPER EXAMINED ONLY TWO OPTIONS, CUTS OF 50 PERCENT AND 25 PERCENT, SINCE 75 PERCENT REDUCTION SEEMED UNATTAINABLE
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THIS YEAR, THOUGH WE STILL FELT IT WARRANTED STUDY.

2. GUYER AND LIU OUTLINED CURRENT UN THINKING ON PHASED REDUCTION OF UNFICYP IN VERY MUCH SAME TERMS AS PUT IN NICOSIA'S EXCELLENT 1850. (INCIDENTALLY, LATTER ARRIVED JUST AFTER MEETING.) GUYER BEGAN BY NOTING THAT SYG WOULD TAKE ADVANTAGE OF AUG 29 STOPOVER IN CYPRUS TO HOLD WORKING SESSION WITH OSORIO-TAFALL AND PREM CHAND, AT WHICH MODALITIES OF REDUCING FORCE WOULD BE DISCUSSED IN DEPTH. THIS SESSION WOULD TAKE PLACE OF PREM CHAND'S PLANNED TRIP TO NEW YORK.

3. UN'S MAIN OBJECTIVE, GUYER SAID, HAD BEEN TO WORK OUT AS IMPRESSIVE REDUCTION AS POSSIBLE, COMPATIBLE WITH MAINTAINING MULTI-NATIONAL CHARACTER OF UNFICYP. PROBLEM WAS THAT WHAT WAS IDEAL FROM FINANCIAL STANDPOINT -- A BRITISH OR BRITISH-CANADIAN FORCE -- CLEARLY WAS NOT POLITICALLY FEASIBLE. WORKING WITH UNFICYP, UN SECRETARIAT HAD DEVELOPED TWO-STAGE PLAN WHICH PROVIDED FOR CUT OF 325 BEFORE END OF NOVEMBER AND TOTAL OF 718 BY SPRING, 1974.

4. LIU PREFACED EXPLANATION OF DETAILS OF REDUCTION PLAN BY SAYING THAT UNTIL RECENTLY IT HAD BEEN ASSUMED FORCE COULD BE CUT ONLY IF THERE WERE DECONFRONTATION AND PROGRESS IN INTER-COMMUNAL TALKS. "NOW," HE SAID, "INSTRUCTIONS HAVE BEEN ISSUED TO REDUCE REGARDLESS OF THESE FACTORS." NEITHER GUYER NOR LIU SPOKE OF "PRECONDITIONS" OR "ASSUMPTIONS" AS SUCH (PARA 7, NICOSIA REFTTEL), THOUGH THEY STRESSED IMPORTANCE OF DECONFRONTATION AND NEED FOR "AGREEMENT BETWEEN PARTIES TO EXERCISE RESTRAINT." ON DECONFRONTATION, GUYER SPECIFICALLY ASKED THAT US URGE TURKISH GOVT TO COOPERATE WITH UNFICYP IN ACHIEVING DECONFRONTATION. (GIVEN HEAVY US INTEREST IN UNFICYP REDUCTION, BELIEVE WE SHOULD ACCOMMODATE UN IN THIS REQUEST. PLEASE INSTRUCT AS TO REPLY TO BE GIVEN GUYER.)

5. WHILE NICOSIA HAS COVERED MAIN POINTS OF HOW AND WHERE CUTS WILL BE EFFECTED, WE WILL RUN THROUGH SPECIFICS AS STATED BY LIU.

A. FIRST STAGE CUT OF 325 TO BE ACCOMPLISHED BY 1) FOLLOW-UP REDUCTION OF AUSTRIAN FIELD HOSPITAL TO TOTAL CUT OF 40, 2) 25 MAN REDUCTION IN AUSTRIAN, DANISH, FINNISH AND SWEDISH
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CONTINGENTS (ABOUT WHICH SCANDINAVIANS ARE OFFICIALLY AS YET UNINFORMED - PLEASE PROTECT INFO), 3) REDUCTION OF 50 IN CANADIAN CONTINGENT, AND 135 MAN "REDUCTION" OF UK CONTINGENT. (AS TO LATTER, WE NOTED BRITISH (UKUN) HAD TOLD US UK WAS SENDING SMALLER CONTINGENT BECAUSE TROOPS WERE NEEDED IN NORTHERN IRELAND. LIU CONCEDED IT WAS "HAPPY COINCIDENCE.")

B. SECOND STAGE REDUCTION OF 393 TO BE ACHIEVED BY ACROSS-

THE-BOARD REDUCTION OF CONTINGENTS TOGETHER WITH CUT IN HEAD-QUARTERS. THIS COURSE AGREED UPON BECAUSE OF POLITICAL PROBLEMS INVOLVED IN ELIMINATING ONE CONTINGENT AND "ADMINISTRATIVE NIGHTMARE" OF ROTATING CONTINGENTS. SECOND STAGE WOULD INVOLVE COMBINATION OF "INTERPOSITION" AND "OBSERVER" UNITS OR LINES DESCRIBED PARA 6 NICOSIA REFTEL.

6. GUYER SAW NO NEED TO CHANGE MANDATE UNDER ENVISAGED REDUCTION: "WE DON'T WANT TO ROCK THE BOAT ANY MORE THAN YOU." MANDATE MIGHT, HOWEVER, HAVE TO BE INTERPRETED MORE FLEXIBLY. THIS COULD BE DONE BY HAVING SYG INCLUDE IN HIS REPORT TO SC NEXT JUNE "A MODIFICATION" OF SYG'S SEPTEMBER 1964 INTERPRETATION OF UNFICYP MANDATE. (WE WILL EXPLORE THIS FURTHER IN MEETING WITH LIU NEXT WEEK.)

7. AMB. SCHAUFLE CONCLUDED DISCUSSION BY REVIEWING FOUR ASSUMPTIONS (STATE REFTEL) WHICH FORM BASIS OF US POSITION ON UNFICYP REDUCTION. IT SEEMS APPARENT FROM ABOVE DISCUSSION THAT UN SECRETARIAT SHARES THESE ASSUMPTIONS.
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